PLANNING COMMITTEE			<b>Date</b> : 21st May 2019	
Report of Head of Planning	Contact Officer Andy Higham Elliott Doumanis Tel No: 0208379	3		Ward: Southgate
<b>Ref</b> : 18/03030/FUL			Category: Full Application	
LOCATION: 321 Chas	e Road (South Point H	ouse)	And 2-14 Chase S	Side , London, N14 6JT,
PROPOSAL: Three sto	orev rear extension incor	rporatin		
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Ref: 18/03030/FUL LOCATION: 321 Chase Road (South Point House) And 2-14 Chase Side, L PICKARD CLOSE 305 8 Newby House ΕI 3 Sub 290 PH Sta NICHOL CLOSE 3 De mis f 69.2m 33. 26 28 18 to 24 16 South Point House Alfine! Bank ż Shelter 71.3m Bank Southgate Southgate Circus Reproduced by permission of Ordnance Survey North Scale 1:750 on behalf of HMSO. ©Crown Copyright and database right 2013. All Rights Reserved. Ordnance Survey License number 100019820

### 1.0 Note for Members

1.1 Although a planning application of this nature would normally be determined by officers under the adopted scheme of delegation, this application is reported to Planning Committee for determination at the request of Councillor Levy, due to the level of public interest.

### 2.0 Recommendation

- 2.1 That upon completion of the legal agreement, the Head of Development Management / Planning Decisions Manager be authorised to GRANT planning permission subject to the following conditions:
  - 1. Time Limited Permission- 3 years
  - 2. Approved Plans
  - 3. Restriction of use to a B1 unit
  - 4 Details of Materials
  - 5. Details of Levels
  - 6. Details of Hard Surfacing
  - 7. Details of External Lighting
  - 8. Details of Refuse Storage & Recycling Facilities
  - 9. Cycle parking spaces
  - 10. Acoustic report
  - 11. Energy Statement
  - 12. Construction Management Plan
  - 13. Details of green roof
  - 14. Details of Sustainable Urban Drainage Strategy
  - 15. Delivery Servicing Management Plan
  - 16. Energy Statement
  - 17. Energy Compliance Certificate
- 2.2 It is also requested that authority to finalise the wording of conditions under the above headings, is given to officers to ensure they reflect any issues raised by Planning Committee and / or any reported updates to the meeting.

### 3.0 Executive Summary

3.1 This is a re-submission of a previous scheme which was refused planning permission under ref: 15/01152/FUL which proposed a four storey rear

- extension incorporating a part lower ground extension to provide 1,125sqm of (B1) office space and relocation of rear access ramp to basement car park.
- 3.2 An appeal against this decision was made to the Planning Inspectorate who dismissed the appeal and supported the Council's decision
- 3.3 The current revised proposal is for a three storey rear extension incorporating a part-lower ground floor extension (B1 use), relocation of rear access ramp to basement car park, provision of pedestrian footpath along Nicol Close together with and landscaping to the existing roof to the rear of 2-14 Chase Side. The reduction in height, bulk and massing together with additional supporting information, is in response to the issues raised by the Council's previous decision and overall, is considered acceptable.
- 3.4 The recommendation is subject to a s106 legal agreement pertaining to vehicle access along Nichol Close (please see section 6.6 of the report).

## 4. Site and surroundings

- 4.1 The application site comprises an irregularly shaped plot currently occupied by a part three, part six storey building known as South Point House, located on the prominent corner of Chase Side and Chase Road with its access from Nichol Close off Chase Road.
- 4.2 South Point House is a 1960s building comprising commercial on ground level and 35 residential units on upper floors. The massing is comprised of three floors facing Chase Side and with a taller six-storey tower facing Chase Road.
- 4.3 The two wings of the existing South Point House building enclose an area to the northwest which includes a car park on two levels. The existing Chase Road retail spaces at ground floor extend into the car park, creating a raised platform at first floor level.
- 4.4 Car parking and servicing is accessed from Nichol Close which connects to Chase Road side leading to a lower ground car parking level providing for approximately 48 spaces with an upper ground floor level providing 14 spaces.
- 4.5 The site is within Southgate District Centre and is well served with transport links with the underground across Chase Side to the south and with several bus routes operating within vicinity of the site. Locality is also comprised of shopping frontages and parades. The PTAL rating for the site is 5 indicating high connectivity.
- 4.6 The site is within the Southgate Circus Conservation Area. The conservation area derives its character from the underground station and associated transport interchange and shopping parade. Most of the properties within the conservation area date from the 1930s onwards with the primary uses being transport, offices and retail. To the north of the station, the properties fronting Chase Side which form South Point House are identified as buildings having a negative impact on the conservation area.

### 5.0 **Proposal**

- 5.1 The applicant seeks full planning permission for a three storey rear extension incorporating a part-lower ground floor extension (B1 use), relocation of rear access ramp to basement car park, provision of pedestrian footpath along Nichol Close together with and landscaping to the existing roof to the rear of 2-14 Chase Side.
- 5.2 The proposed development is comprised of four floors comprising of a lobby at lower-ground floor level, a mezzanine area at the ground floor level and office space on the first and second floor level.
- 5.3 The development is contained within the rear open courtyard area surrounding from the south and east by the existing office block (South Point House), to the west by properties on Chase Side including the Barclays Bank building and to the north is a two storey office building with a mansard style roof extension at 311 Chase Road.
- 5.4 The main pedestrian and vehicle access to the new office block would be from Chase Road via Nichol Close.

# 6.0 Relevant planning history

- 6.1 P13-03387-PRJ for a change of use from office (B1) floors 1-5 to residential (C3) 37 flats. Prior approval not required, and the application was finalised on 10.02.2014.
- 6.2 TP/10/0670 for the provision of commercial unit (A1 & A2) involving erection of an infill extension to existing undercroft parking area. Planning permission was granted on 15.07.2010.
- 6.3 TP/09/1872 for the provision of a 2-storey commercial unit (A1 & A2) involving erection of an infill extension to existing undercroft parking area. The application was refused on 07.04.2010.
- 6.4 15/01152/FUL for the provision of a four storey rear extension incorporating a part lower ground extension to provide 1,125sqm of (B1) office space and relocation of rear access ramp to basement car park. The application was refused planning permission on 18.06.2015 and it was also dismissed at planning appeal by the Inspectorate (ref. APP/Q5300/W/15/3134504). The reasons for refusal have been outlined below:
  - Having regard to the proposal to convert the existing office space (floors 1-5) to 37 flats under refer P13-03387PRJ, no evidence has been submitted to demonstrate the need for additional office accommodation in this location. In this respect the development would be contrary to policy CP19 of the Core Strategy.
  - Having regard to the proposal to convert the existing office space (floors 1-5) to 37 flats under refer P13-03387PRJ, the proposed development, by virtue of its siting, scale, width height and proximity to the existing building, would detrimentally impact on the amenities of the future occupiers of these residential units in terms of light, outlook and privacy resulting a development that is visually dominant and overbearing and which would create an unacceptable sense of enclosure. In this respect the development is contrary to Policy CP30 of the Core Strategy, Policies DMD10, 25 and 37 of the Development Management Document and Policies 7.4 and 7.6 of the London Plan.

- The proposed development by virtue of its siting, scale, width, height and proximity to the existing buildings, Nos. 16 Chase Side and 311 Chase Road, would detrimentally impact on the amenities of the occupiers of these buildings in terms of light and outlook, resulting a development that is visually dominant and overbearing and which would create an unacceptable sense of enclosure. In this respect the development is contrary to Policy CP30 of the Core Strategy, Policies 25 and 37 of the Development Management Document and Policies 7.4 and 7.6 of the London Plan.
- The proposed main pedestrian access to the development via the side pavement on Nichol Close, by virtue of its constrained dimensions including its substandard width, siting, obstructed visibility and its combined use as access for vehicles to the lower basement and ground floor parking and for those of neighbouring properties and servicing, would result in unsatisfactory access arrangements and potentially may give rise to congestion and hazardous traffic movement on Nichol Close to the detriment of public safety, highway safety and the free flow of traffic on Nichol Close and adjoining highways. In these respects, the development would be contrary to policies DMD45 of the Development Management Document and London Plan policy 6.13.
- The proposed development, in the absence of a robust transport assessment indicating the expected additional numbers of visitors to the site arising from this proposal and details of the anticipated number of users to be in the facility at any given time and the quantum of vehicle traffic anticipated for both the existing and proposed use, fails to demonstrate that it could operate without prejudicing the operations of the existing use and the proposed use and the neighbouring properties having regard to policies 24 and 25 of the Core Strategy and policies DMD 45, 47 and 48 of the Development Management Document as well as policies 6.3, 6.9.6.10 and 6.13 of the London Plan.
- No information has been submitted in the form of a heritage statement to robustly assess the impact of the proposals on the setting of the Grade II\* listed Southgate Underground station and the Grade II\* listed Station Parade and the wider conservation area. In this regard the proposal fails to provide the necessary assessment with regard to the impact of the proposals on the significance and setting of the heritage assets and therefore could harm their significance and setting contrary to Policy 31 of the Core Strategy, Policy DMD 44 of the Development Management Document and the guidance contained within the National Planning Policy Framework.

## 7. Consultation

## 7.1 Statutory and non-statutory consultees

## Traffic and Transportation

7.1.1 An objection has been raised due to the lack of suitable servicing arrangements and pedestrian access as well as inadequate information to support the proposal. In consultation with the applicant and Council officers,

the key issues raised by the traffic and parking officers have been overcome and this is detailed further in Section 6.5 of this report.

### **Environmental Health**

7.1.2 No objections subject to conditions in relation to an acoustic report.

<u>Heritage</u>

7.1.3 No objection.

Trees

7.1.4 No objection.

# Southgate District Civic Trust

7.1.5 No objection however raised concerns in relation to residential amenity.

**UK Power Network** 

7.1.6 No comment.

**Commercial Waste** 

7.1.7 No comment.

## 7.2 Public

- 7.2.1 Consultation letters were sent to 87 neighbouring and nearby properties. In addition, a notice was posted close to the site.
- 7.2.2 There was one objection received and they key issues raised are summarised below:
  - The proposal will be converted to residential under prior approval once approved
  - Inaccurate drawings submitted in relation to omitting the neighbouring building at 311 Chase Road and not showing the double yellow lines on Nichol Close
  - Loss of daylight/sunlight to design studio
  - Unacceptable scale and massing
  - Loss of privacy
  - Pedestrian and vehicle access in Nichol Close
  - Increased traffic generation and loss of car parking
  - Loss of public access in Nichol Close
  - Damage to private property as a result of the new development
  - Wind tunnel effect
  - Insufficient amount of refuse storage
  - Unacceptable management plan for bin collection

# 8.0 Relevant Policy

## 8.1 <u>London Plan</u>

Policy 2.15 Town Centres

Policy 4.2 Offices

Policy 4.3 Mixed use development and offices

Policy 5.1 Climate change mitigation

Policy 5.2 Minimising carbon dioxide emissions

Policy 5.3 Sustainable design and construction

Policy 5.6 Decentralized energy in development proposals

Policy 5.7 Renewable energy

Policy 5.8 Innovative energy technologies

Policy 5.9 Overheating and cooling

Policy 5.10 Urban greening

Policy 5.11 Green roofs and development site environs

Policy 5.13 Sustainable drainage

Policy 5.14 Water quality and wastewater infrastructure

Policy 5.15 Water use and supplies

Policy 5.16 Water self-sufficiency

Policy 5.18 Construction, excavation and demolition waste

Policy 6.3 Assessing the effects of development on transport capacity

Policy 6.7 Better streets and surface transport

Policy 6.9 Cycling

Policy 6.10 Walking

Policy 6.11 Smoothing traffic flow and tackling congestion

Policy 6.12 Road network capacity

Policy 6.13 Parking

Policy 7.1 Building London's neighbourhoods and communities

Policy 7.2 An inclusive environment

Policy 7.3 Designing out crime

Policy 7.4 Local character

Policy 7.5 Public realm

Policy 7.6 Architecture

Policy 7.8 Heritage assets and archaeology

Policy 7.14 Improving air quality

Policy 7.15 Reducing noise and enhancing soundscapes

## 8.2 Core Strategy

**CP17 Town Centres** 

**CP19 Offices** 

CP20 Sustainable energy use and energy infrastructure

CP21 Delivering sustainable water supply, drainage and sewerage infrastructure

CP22 Delivering sustainable waste management

CP24 The road network

CP25 Pedestrians and cyclists

**CP26 Public Transport** 

CP28 Managing flood risk through development

CP30 Maintaining and improving the quality of the built and open environment

CP31 Built and landscape heritage

### 8.3 Development Management Document

DMD10 Distancing

DMD22 Loss of employment outside of designated areas

DMD25 Locations for new retail, leisure and office development

DMD27 Angel Edmonton, Edmonton Green, Southgate and Palmers Green District Centres

DMD28 Large local centres, small local centres and local parades

DMD30 Floorspace above commercial premises

DMD30 Floorspace above commercial premises

DMD37 Achieving High Quality and Design-Led Development

**DMD38 Design Process** 

DMD44 Preserving and enhancing heritage assets

DMD45 Parking Standards and Layout

DMD47 New Roads, Access and Servicing

DMD48 Transport Assessment

DMD49 Sustainable Design and Construction Statements

DMD50 Environmental Assessment Methods

DMD51 Energy efficiency standards

DMD52 Decentralised energy networks

DMD53 Low and zero carbon technology

DMD54 Allowable solutions

DMD55 Use of roof space/vertical surfaces

DMD56 Heating and cooling

DMD57 Responsible sourcing of materials, waste minimisation and green procurement.

DMD58 Water efficiency

DMD59 Avoiding and reducing flood risk

DMD61 Managing surface water

DMD64 Pollution control and assessment

DMD65 Air quality

DMD68 Noise

DMD69 Light pollution

## 8.4 Other Relevant Policy

National Planning Policy Framework

National Planning Practice Guidance

Southgate Circus Conservation Area Character Appraisal Analysis

### 9.0 Analysis

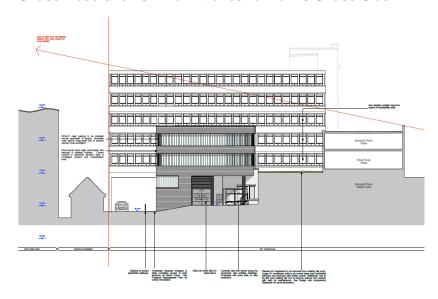
## Principle of the Development

- 9.1 Core Policy 19 seeks to protect office uses in Southgate town centre, encouraging renewal and modernisation of existing premises and the development of new premises, where there is evidence of demand.
- 9.2 Policy DMD 25 of the Development Management Document focuses on locations for new retail, leisure and office development and setting out criteria that must be met for town centre development to be permitted as follows:
  - a) The proposed use supports town centre vitality and viability;
  - b) The design and siting of the development promotes visual continuity with surrounding built environment;
  - c) The proposed use does not harm the character, appearance and amenity of the area;
  - The residential amenities of local residents will not be harmed by way of noise, disturbance, loss of daylight or privacy;
  - The proposal will not have an adverse impact on safety and traffic flows or unacceptably add to traffic and parking problems in the area;
  - The scale of parking is proportionate to the size of the development; and
  - g) An active frontage is achieved at the ground floor.

- 9.3 In respect of CP19 of the Core Strategy, it supports the development of new premises where there is evidence of demand. The supporting text explains that Southgate is a main office location which can be promoted as a location for office provision.
- 9.4 The proposed development is supported by an office market assessment prepared by Jon Christopher Chartered Surveyors. The report demonstrates that there is a demand for all types of office floorspace within the local area, particularly due to the site's location within an area that is highly connected by public transport (PTAL rating 5).
- 9.5 The arguments raised in the submitted office market assessment are considered to be well founded and given the subject site previously comprised office space prior to the implementation of the prior approval application to convert to residential use, it is considered that the proposal for a new office development will support the vitality and viability of the town centre.
- 9.6 The proposal is also considered to be acceptable in respect of its impact on the character of the area, amenity of neighbouring properties and traffic and parking which has been further discussed below. Accordingly, the proposal is found to be acceptable in regard to Policy DMD25.
- 9.7 However, to prevent the future conversion of the office accommodation to residential without planning permission, a condition will be imposed restricting permitted development rights.

## Effect on the Character and Appearance of the Surrounding Area

- 9.8 The proposed building represents a reduction in scale compared to the previous refusal (ref. 15/01152/FUL). Notably, the depth of the building has been reduced by 7.7m from the western boundary and a floor level has been removed resulting in a reduction in the overall height by 2.8m.
- 9.9 Consequently, the resultant building measures 15.7m in length, between 13.3m and 14.4m in width and between 12m to 13.6m in height (due to the uneven ground level to the parapet). Its height would be no greater than the parapet level of existing three storey block fronting on Chase Side. In terms of positioning, it would be set in between 10m to 12m from the existing three storey block fronting Chase Side, 7.3m from nearby property at No. 311 Chase Road and 15m from the rear of no. 16 Chase Side.



- 9.10 The development would be situated to the rear of the site and would be attached into the core of the existing office block taking part of the existing floor space and providing the service core (stairs, fire exit, communal lobby area and washrooms) within this shared space.
- 9.11 The proposed development has been designed to have a contemporary appearance that takes reference to an art deco style from the surrounding area, notably Southgate Underground Station and the associated shopping parade. The Art Deco principles adopted in the proposal include banding and varying textures. A variety of materials are proposed, sympathetic to the context of the area including glazed brick, glass fins, black coping, clear and opaque glass and solar shading. A recessed section of glazing at the junction between the existing building and the extension assists to create visual separation.
- 9.12 In addition, a green roof will also be provided above the proposed development and above the single storey portion at the rear of the existing three storey block fronting Chase Side. This will assist in softening the appearance of the existing and proposed structures when viewed from surrounding development.



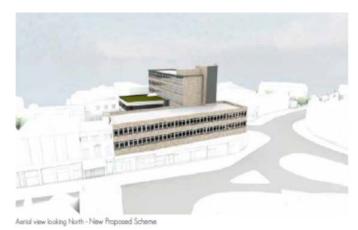
- 9.13 The proposed extension does not include an active frontage as it is located on a back-land site that is not readily perceptible from the surrounding area.
- 9.14 In conclusion, the proposed development has been significantly improved through amendments to its visual appearance and massing. The proposal is considered to have an acceptable relationship to the scale and character of the surrounding area having regard to the Council's adopted policies.

# Heritage Impact

- 9.15 Section 72 (general duty as respects conservation areas in exercise of planning functions) of the Planning (Listed Buildings and Conservation Areas) Act 1990 ("Listed Buildings Act") confirms that, in respect of buildings or other land in a conservation area, special attention shall be paid to the desirability of preserving or enhancing the character or appearance of that area. 'Preserving' in this context means doing no harm.
- 9.16 The case of Barnwell Manor Wind Energy Ltd v East Northamptonshire District Council [2014] EWCA Civ 137, concluded that where an authority finds that a development proposal would harm the setting ... or the character and appearance of a conservation area, it must give that harm "considerable importance and weight". The case of Forge Field Society & Ors, R v Sevenoaks District Council [2014] EWHC 1895 (Admin) re-confirmed the Barnwell ruling and went on to recognise that a finding of harm gives a strong

presumption against planning permission being granted. However, where the development proposal will lead to less than substantial harm to the significance of a designated heritage asset, the NPPF advises this harm should be weighed against public benefits of the proposal, including securing its optimum viable use.

9.17 The Heritage Impact statement submitted with the application argues that the height, massing and facade design of the extension is appropriate for this back land site within the Conservation Area. It will preserve the setting of the listed buildings and structures on Southgate Circus. It also argues that the proposal will enhance the character and appearance of the Conservation Area, notably in relation to the White Hart pub on the other side of Chase Road, which is identified by the Conservation Area Character Appraisal as contributing to the special interest of the Conservation Area.



- 9.18 The Southgate District Civil Trust did not raise any concerns relating to the proposed developments impact on surrounding listed buildings nor on the Southgate Circus Conservation area
- 9.19 In addition, the Council's Conservation Officer had no objection to the principle of development on the site. In particular, there was no objection raised to its height, massing and design. This is because it would not be visible from listed buildings and it would have limited visibility from the streetscape. Consequently, it is considered the proposal would have no harm on the setting and significance of the heritage assets. It is noted that the Conservation Officer requested further clarification on the proposed building materials and it is considered these can be agreed by way of condition.
- 9.20 In conclusion, it is considered that the proposed development would have no harm on the significance and setting of the Grade II\* listed underground station building, the Grade II\* listed station parade and the wider conservation area: the less than substantial effect being offset by the wider pubic benefit of the development.

### **Neighbouring Amenity**

- 9.21 DMD 6 and DMD 8 seeks to ensure that development protects the residential amenity of neighbouring residents in terms of daylight, sunlight, outlook, privacy, overlooking, noise and disturbance. From the perspective of neighbouring amenity, it is considered the proposal should be assessed with relation to the following properties:
  - Property opposite at no. 311 Chase Road;
  - South Point House; and

- No. 16 Chase Side.
- 9.22 It is considered that all other properties are sufficiently separated from the proposal to not be affected.

### Daylight/Sunlight

- 9.23 According to the guidance in Site Layout Planning for Daylight and Sunlight (SLPDS), PJ Littlefair 2011, the guidelines for daylight/sunlight to existing buildings are intended for the use of rooms in adjoining dwellings where daylight is required, including living rooms, kitchens and bedrooms. Windows to bathrooms, toilets, storerooms, circulation areas and garages need not be analysed. The guidelines may also be applied to any existing non-domestic building where the occupants have a reasonable expectation of daylight; this would normally include schools, hospitals, hotels and hostels, small workshops and some offices.
- 9.24 The SLPDS describes three parameters to be assessed in order to measure the impact of the proposed new development on Daylight/Sunlight availability to the key adjacent properties. The three parameters to be assessed are as follows:
  - Daylight: Vertical Sky Component (VSC) Daylight Distribution (DD)
  - 2) Sunlight:
    Annual Probable Sunlight Hours (APSH)
  - Overshadowing (Amenity Space):On relevant Open Spaces
- 9.25 A daylight and sunlight report was submitted in support of the planning application. The assessment was undertaken on all neighbouring windows, including non-dwellings and non habitable spaces.
- 9.26 The report indicates that there could be some change in the level of daylight available to No 311 Chase Road. It is also noted that since the previous decision, a refurbishment of No. 31 has resulted in two additional high level ground floor windows and a mansard roof extension with a balcony at the southern elevation. The key facing windows also benefit from secondary windows at the northern elevation. Taking this site relationship and the reports information into account, whilst also noting the non-residential occupation of No. 311Chase Road, it is considered the reduction in scale of the proposed development has addressed this previous concern and will not cause any undue impact on the occupation of this commercial building.
- 9.27 In respect of South Point House, the key windows serve bedrooms at the first floor level. These are secondary habitable rooms and it is noted the primary habitable rooms including the living room and kitchen areas would be unaffected. As a result, it is concluded that there would be no adverse effect on the levels of daylight enjoyed by the occupiers of these neighbouring properties.

### Privacy and Outlook

- 9.28 In terms of privacy, proposed windows in the south facing façade would be fitted with obscure glazing, primarily to prevent overlooking to the existing podium, but this would also prevent overlooking of those residential properties in the southern part of the existing block. In addition, windows at the northern elevation of the proposed development will not have direct outlook toward the residential flats fronting Chase Road. The proposed green roof will only be accessible for maintenance purposes and this will be secured via a condition. On this basis it is consider that there would be limited adverse impact on neighbouring residents in terms of privacy.
- 9.28 In respect of no. 311 Chase Road and no. 16 Chase Side, as they are both commercial premises, there are no concerns raised in relation to privacy impacts. It is noted that an objection was raised by the occupier of 311 Chase Road on the basis that the proposal would prejudice future development of the buildings to a residential use infringing on rights to privacy. This potential loss of privacy to a future development which may or may not happen is not a material planning consideration.
- 9.29 In respect of South Point House, it is acknowledged that there are windows that look towards the site and currently have outlook over a back-land site which is surrounded by dense development. It is noted that the existing units at the first and second floor level, located toward the northern end of the block, are dual aspect. Whilst the outlook to the windows associated with the bedroom and kitchen for each unit will be reduced, the primary habitable rooms (living rooms) that are more frequently used and would receive more weight in our assessment of acceptability, are orientated toward the Chase Road frontage. These will maintain adequate outlook, daylight/sunlight access and privacy.
- 9.30 With reference to the residential units located at the centre of the South Point House at the first and second floor levels, it is noted that they are single aspect and have outlook toward the north and west of the subject site. The proposed development has been splayed away from these units to increase separation distance and the primary living areas will maintain adequate daylight/sunlight access and privacy.
- 9.31 As referenced previously, No. 311 Chase Road, is occupied for commercial purposes and therefore limited weight can be given to the retainment of amenity in comparison to a residential use. In addition, the building also has dual aspect toward the north and south. As discussed in the daylight and sunlight section above, the proposal will have a negligible impact to the internal areas of the design studio and the proposal is not considered to have a significant impact on outlook over and above the existing situation.

### Noise

- 9.32 Given the nature of the use and the sites location within a district centre, it is considered the proposal would not give rise to any unacceptable noise impacts on neighbouring properties. In particular, the Council's environmental health officer did not raise an objection however additional information was requested in relation to the proposed condenser unit. This additional information will be secured via a condition.
- 9.33 In conclusion, with all factors being considered the proposal overcomes the previous issues relating to the amenity impacts on neighbouring properties

having regard to DMD 6 and DMD 25 of the Development Management Document.

# **Traffic and Transportation**

- 9.34 The site is in a highly accessible location with good transport linkages including train services and buses; it has a PTAL 5 rating. The existing car parking provision is 62 with 48 spaces on the lower ground floor level and 14 spaces on the ground floor level. Vehicular access to the site is located on Nichol Close which links to Chase Road via a priority junction. Nichol Close is approximately 60m in length, and two way vehicle movement in an east/west direction and provides access to the site's car parking and rear access and fire escapes to the adjacent retail/commercial units and further private parking. The road offers a mix of unrestricted parking and double yellow lines.
- 9.35 Responses received throughout the formal application process show that the highway implications of the current proposal are one of the key areas of concern in relation to the planning application. As such, Officers have spent a significant amount of time to ensure that the proposal does not have an adverse impact on the functionality of the streetscape. Each key traffic and parking consideration have been discussed in detail below.

### **Parking**

- 9.36 The London Plan, Core Strategy and Development Management Document encourage and advocate sustainable modes of travel and require that each development should be assessed on its respective merits and requirements, in terms of the level of parking spaces to be provided for example.
- 9.37 Policy DMD45 requires parking to be incorporated into schemes having regard to the parking standards of the London Plan; the scale and nature of the development; the public transport accessibility (PTAL) of the site; existing parking pressures in the locality; and accessibility to local amenities and the needs of the future occupants of the developments.
- 9.38 The proposals will result in the loss of a total of 18 spaces (13 from ground floor, 5 from basement parking). The result will be 1 disabled bay in the basement car park being allocated to the office development and 43 spaces retained to be used by the occupants of South Point House and local businesses. The supporting transport statement argues that the loss of car parking spaces is acceptable given the surrounding CPZ, the proposed development is not expected to lead to overspill on the surrounding road.
- 9.39 This approach is considered acceptable given the site is located in an area that is well connected to public transport services and in a CPZ (which provides a mechanism for controlling parking in the area is in place). The proposal therefore is considered to be in line with current policies 6.13 of the London Plan 2016 and 45 of the DMD and is therefore acceptable.

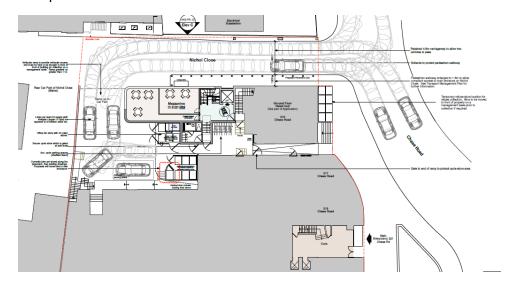
### <u>Traffic Generation</u>

9.40 The Delivery and Servicing Plan provides a measure of traffic generation by utilising information provided from the TRICS database. It is stated that there will be a total of 15 two way trips to the development during the AM peak hour and 14 during the PM peak hour. Given the sites location within a district

- centre and within a high PTAL, it is considered that the anticipated trip generation will have a negligible impact on the road network.
- 9.41 The report also indicated that with reference to the TRICS database, offices typically generate 0.391 deliveries per 100sqm floorspace per day. The proposal seeks to provide 565sqm of office floor space, therefore in accordance with this methodology, the proposal is expected to generate 2 deliveries per day. The database also suggests that circa 80% of deliveries to offices are made by light goods vehicles such as vans, cars, motorbikes and bicycles with 20% by larger vehicles such as box vans. Even if deliveries were to exceed 2 deliveries per day, this level of service would not have a noticeable impact on the surrounding streetscape.

## Vehicular Access

9.42 Nichol Close currently provides access to vehicles from Chase Road through to the rear of the site. The access currently enables two way vehicular movement, however there is a 19m section of roadway along Nichol Close which is unmarked, allowing for approximately 4 car parking spaces. In addition, refuse storage is also located adjacent to the basement car park entrance on Nichol Close. Accordingly, there is only enough space for one vehicle to enter and exit the rear of the site if all the parking spaces were occupied.



- 9.43 The proposed plans include a 1.8m pedestrian footway and 4.9m carriageway for vehicular movements. However, the plans submitted with the application did not account for the car parking located on the northern side of Nichol Close. Given the proposed increase in the use of the access, it is considered necessary to retain two way vehicle movements along Nichol Close. In addition, it is noted that the ramped vehicle access points to the lower ground level and upper ground level parking areas will be relocated slightly to the west to allow space for the new office reception entrance to be positioned on Nichol Close. Similarly, an issue was raised on how vehicles will be able to enter and exit the basement.
- 9.44 To address this concern, it has been agreed that a legal agreement will be entered into to bring about parking controls and prevent on street parking along Nichol Close.
- 9.45 This approach also requires the stopping up of public highway and the transfer of Council land to facilitate the development. This section of public highway and Council land (a section of Nichol Close starting at Chase Road)

was part of a previous plan for a link road and due to subsequent development, this link can no longer be delivered. Therefore, given that it serves no wider public purpose other than private access, it is considered appropriate to stop up the public highway and dispose of the land.

9.46 Details of the surfacing materials of the parking area, crossover, footpaths and levels are not yet provided but can be secured via condition.

### Servicing Arrangements

- 9.47 Policy 47 of the Development Management Document states that new developments will only be permitted where adequate, safe and functional provision is made for refuse collection, emergency services vehicles and delivery/servicing vehicles.
- 9.48 It is noted from the submitted transport statement that refuse storage is currently stored on double yellow lines on the southern side of Nichol Close, and refuse vehicles currently undertake collection from Chase Road. The proposal will provide refuse for the new office and the existing residential units within two separate enclosed storerooms at the mezzanine level. The relocation of the residential bins from Nichol Close to an enclosed storage area on the subject site is considered to enhance the streetscape appearance as well as its functionality. Further detail will be secured via a condition.
- 9.49 In respect of refuse collection, it is noted that bins are currently collected from Chase Road. A managed solution is proposed which will involve the refuse being moved to the back of the Chase Road footway on the day of collection. Refuse will be collected as part of a private collection. Given this is currently being undertaken, it is considered to be acceptable in this instance.
- 9.50 In light of the need to ensure that servicing activity is carried out efficiently and does not create any adverse impact on the adjacent highway network, a Delivery Servicing Management Plan will be requested via a condition.

### Cycle Parking

9.51 A maximum of 8 cycle parking spaces are proposed including 2 visitor spaces which is considered to be acceptable. Details of the style, location and type of cycle parking proposed will be secured by a condition of consent.

#### **Pedestrian Access**

- 9.52 Developments should have separate pedestrian footpaths from the streets to the buildings. Consideration should also be given to wheelchair and pedestrian movements around development site with respect to residents and visitors accessing the site's cycle parking, waste store(s), and nearby streets. This is to meet the requirements of London Plan Policy 6.10 (walking) and Policy DMD 47 which states that: "All developments should make provision for attractive, safe, clearly defined and convenient routes and accesses for pedestrians, including those with disabilities.
- 9.53 Furthermore, Policy DMD 45 stats that all new developments must be designed to be fully accessible for all mobility requirements and should maximise walkability through the provision of attractive and safe layouts with pedestrian permeability.

- 9.54 The proposed development complies with these policies and is deemed acceptable. The provision of the 1.8m footway along Nichol Close will provide pedestrian access to the main entrance of the office. Given there is no existing footway on Nichol Close, it is considered that the proposal will enhance the pedestrian environment and improve safety. During the day, wheelchair users would be able to use the lift via the office. As mentioned, details of the footpaths will be secured via a condition.
- 9.55 Accordingly, the proposed pedestrian access is considered to be in line with Policy 6.10 of the London Plan and DMD 45 and 47 of the Development Management Document.

## Construction Management Plan

9.56 In order to ensure that the construction traffic generated by the proposed development does not affecting the functionality of the surrounding local highway network, a Construction Management Plan will be required by condition.

## **Drainage**

- 9.57 Policy DMD59 states that new development must avoid and reduce the risk of flooding, and not increase the risk elsewhere. Policy DMD61 states that a Drainage Strategy will be required for all development to demonstrate how proposed measures manage surface water as close to its source as possible and follow the drainage hierarchy in the London Plan.
- 9.58 There is no objection in principle and further details will be secured via a condition.

## Sustainable Design and Construction

- 9.59 Policy DMD49 requires minor non-residential development to submit a relevant BREEAM 2011 (or replacement/equivalent) pre-assessment for consideration in accordance with the Scope Section of the BREEAM Scheme Document, or replacement. A BREAAM Pre-Assessment Report was submitted as part of the application. The details confirm the development would achieve a rating of 'Very Good'. This is considered acceptable and would be secured by an appropriate condition, should the scheme be granted.
- 9.60 Policy DMD55 requires all development to maximise the use of roof and vertical surfaces for Low and Zero Carbon Technology / Living Walls / Green Roofs. As mentioned, the proposal will incorporate a green roof which is in line with DMD55.

### 10.0 **S106** Legal Agreement - Head of Terms

- 10.1 The following head of terms will be required as part of the proposed development:
  - (1) The Owner shall apply for the stopping up of the highway maintainable at public expense at Nichol Close;
  - (2) The road works including improved pedestrian access arrangements will be undertaken to a satisfactory standard;

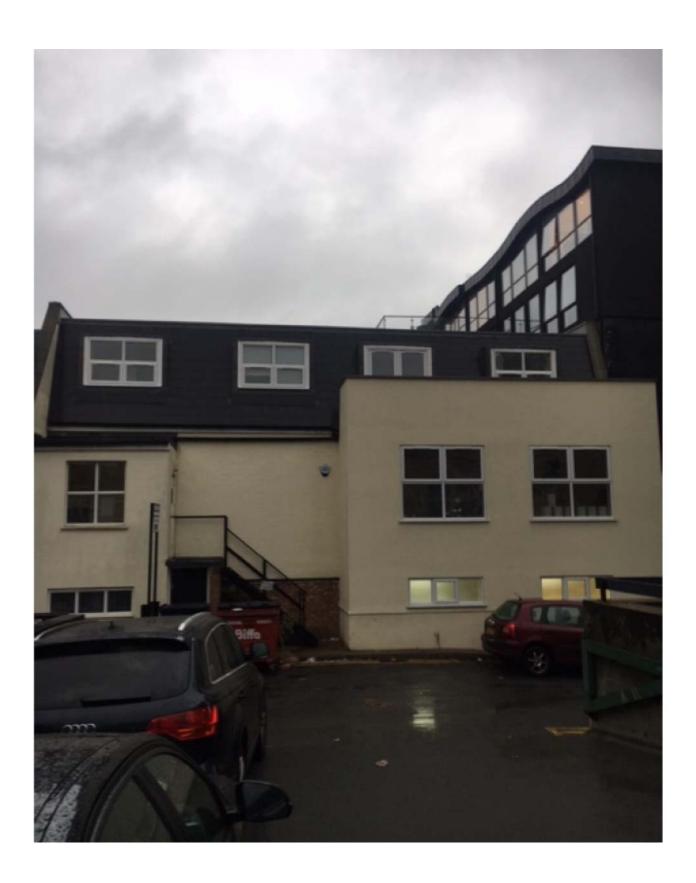
- (3) The land that is currently Nichol Close is sold by the Council to the Owner and either party can request that ownership reverts if the public highway cannot be stopped up;
- 10.2 Since the stopping up of public highway is not guaranteed, there is provision for the highway works to be undertaken under a S278 Agreement if necessary

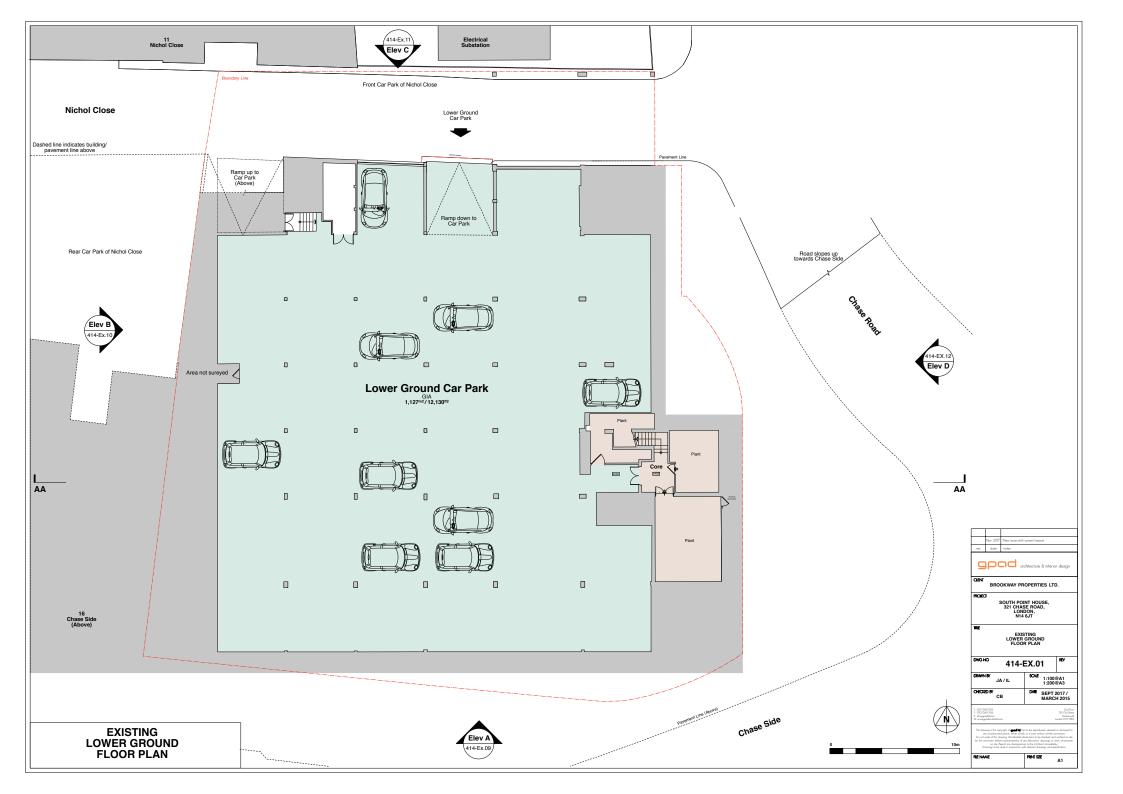
### 11.0 Community Infrastructure Levy

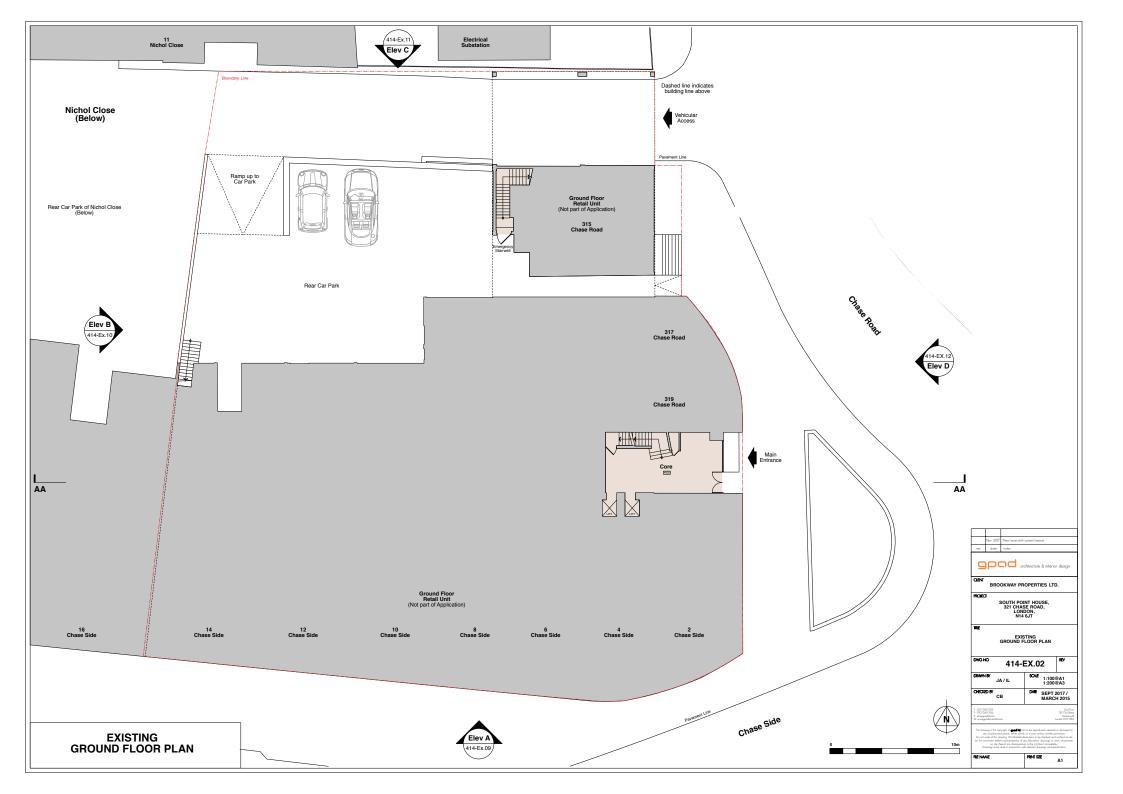
- 11.1 The size of the proposed development would be liable to a Community Infrastructure Levy contribution as the size exceeds 100m². The net gain of the new created floor area is 566m².
- 11.2 This would result in a Mayoral CIL contribution of  $566m^2 \times £60 = £33,960$ .

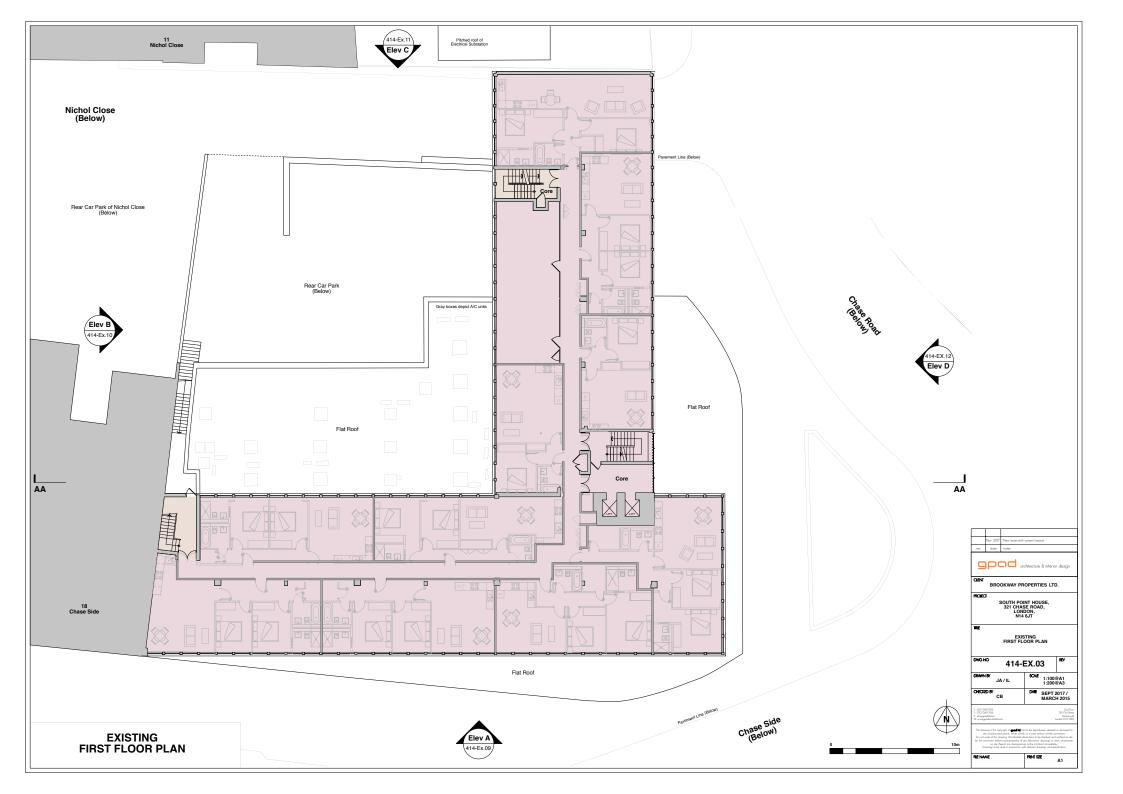
### 12.0 Conclusion

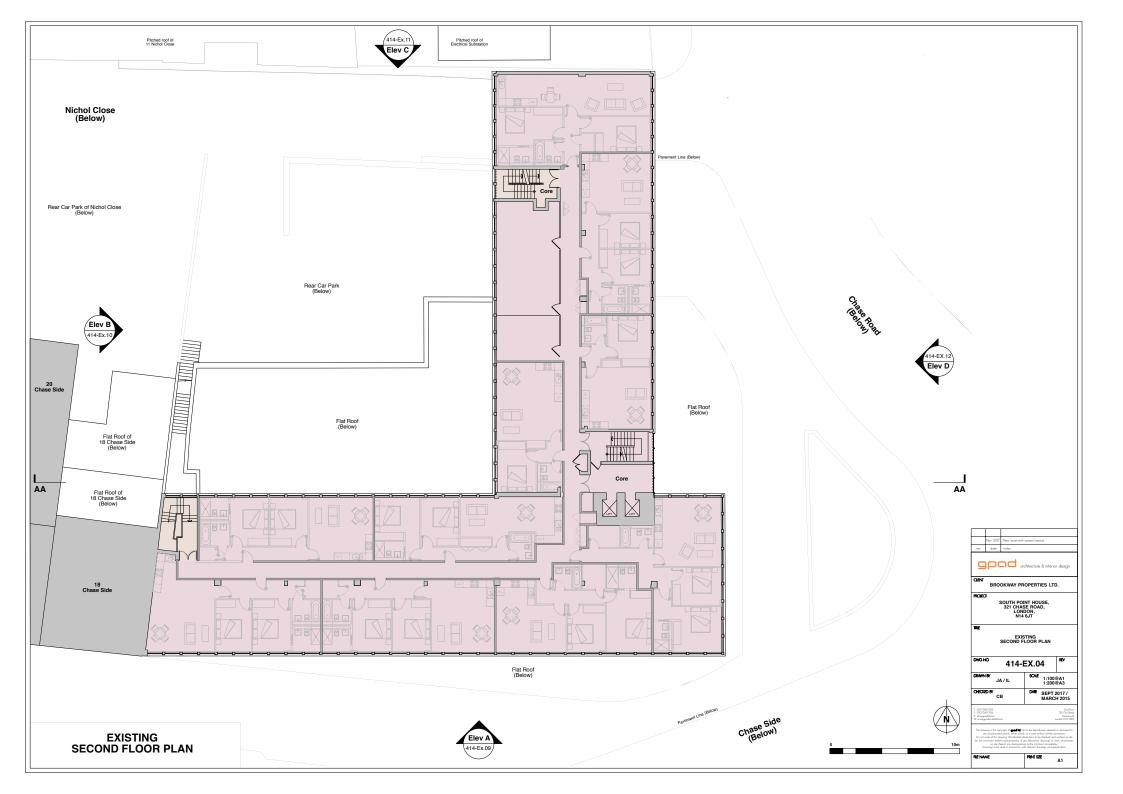
- 12.1 The proposed development is considered acceptable. It is considered that it would support the viability of the town centre, as demonstrated in the submitted office market assessment. It will also provide office space in a location which is highly accessible and sustainably located within Southgate District Centre.
- 12.2 It is considered that its scale, bulk and appearance is acceptable and in respect of the surrounding heritage assets. In this regard, the scheme is also considered to meet the tests set out in the NPPF for development where no harm has been identified to the heritage assets. It is also considered residential amenity would not be unduly prejudiced.
- 12.3 It is considered that on balance of all considerations the proposal development would not create an unacceptable impact to highway function and safety that warrants refusal.
- 12.4 Accordingly, the proposal is considered that the proposal is in line with the Enfield Development Management Document 2014, Enfield Core Strategy 2010, London Plan 2016 and the National Planning Policy Framework.
- 12.5 It is therefore recommended that planning permission be approved subject to conditions and the necessary legal agreement.

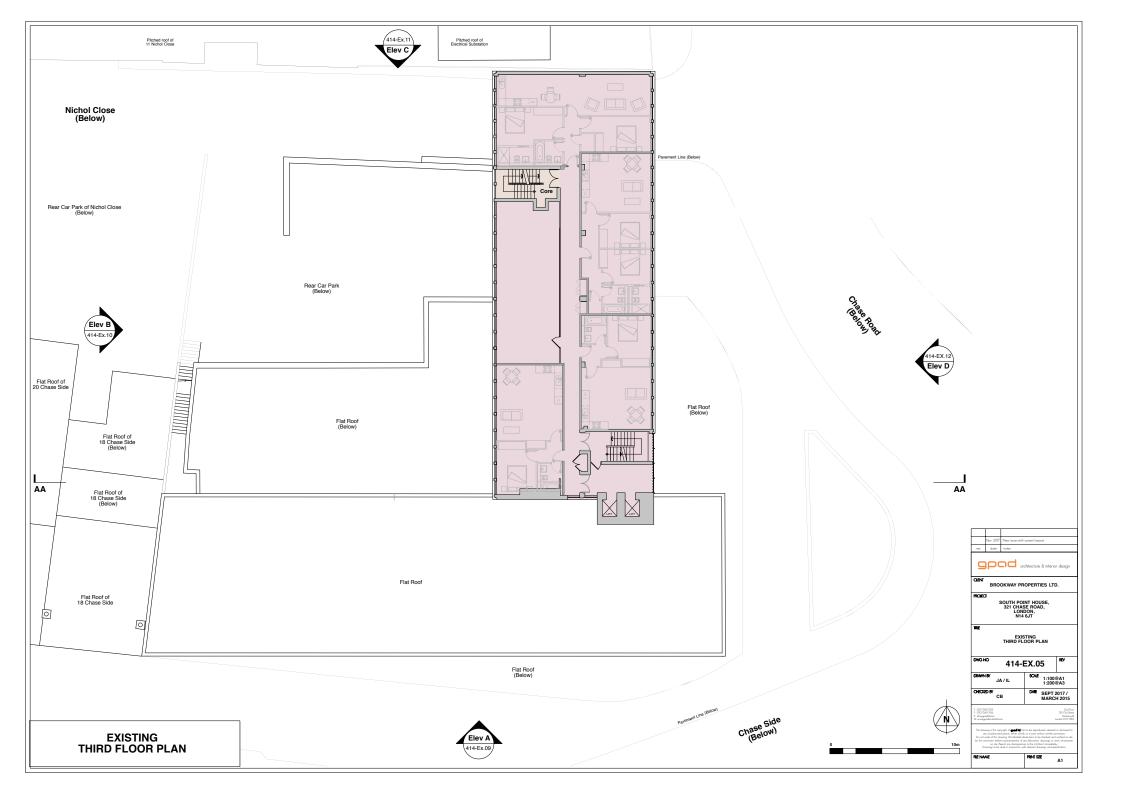






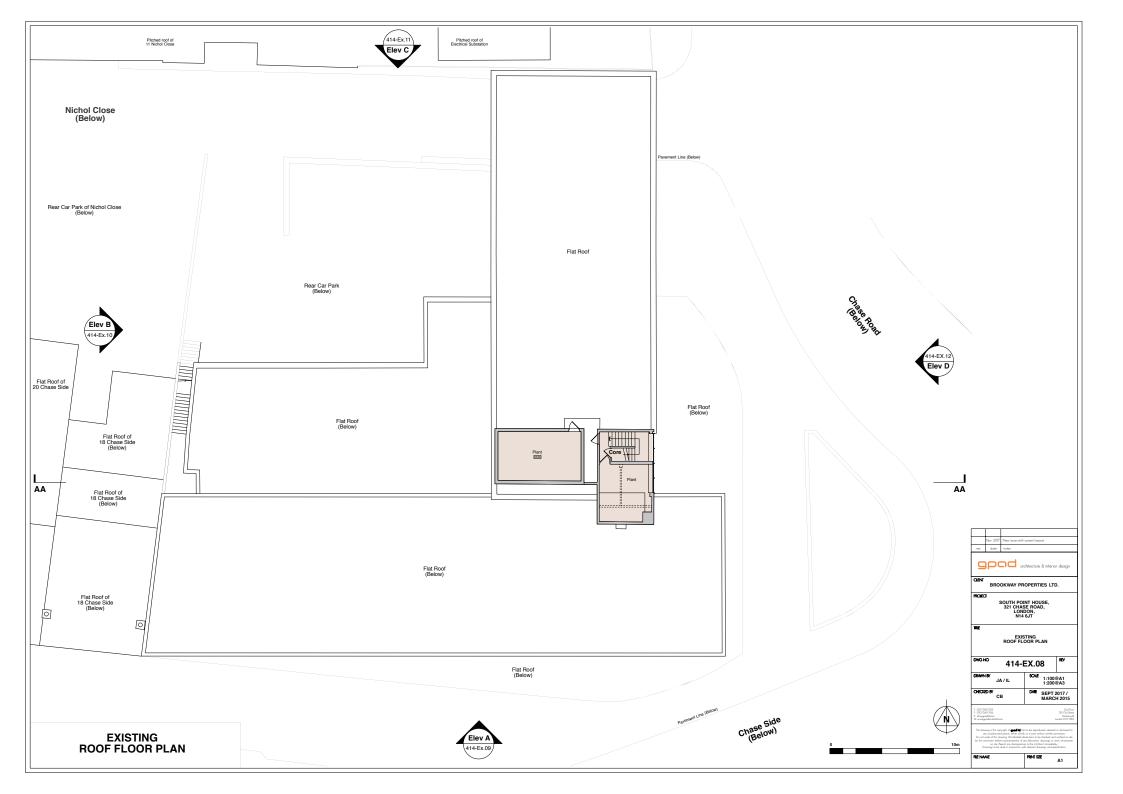


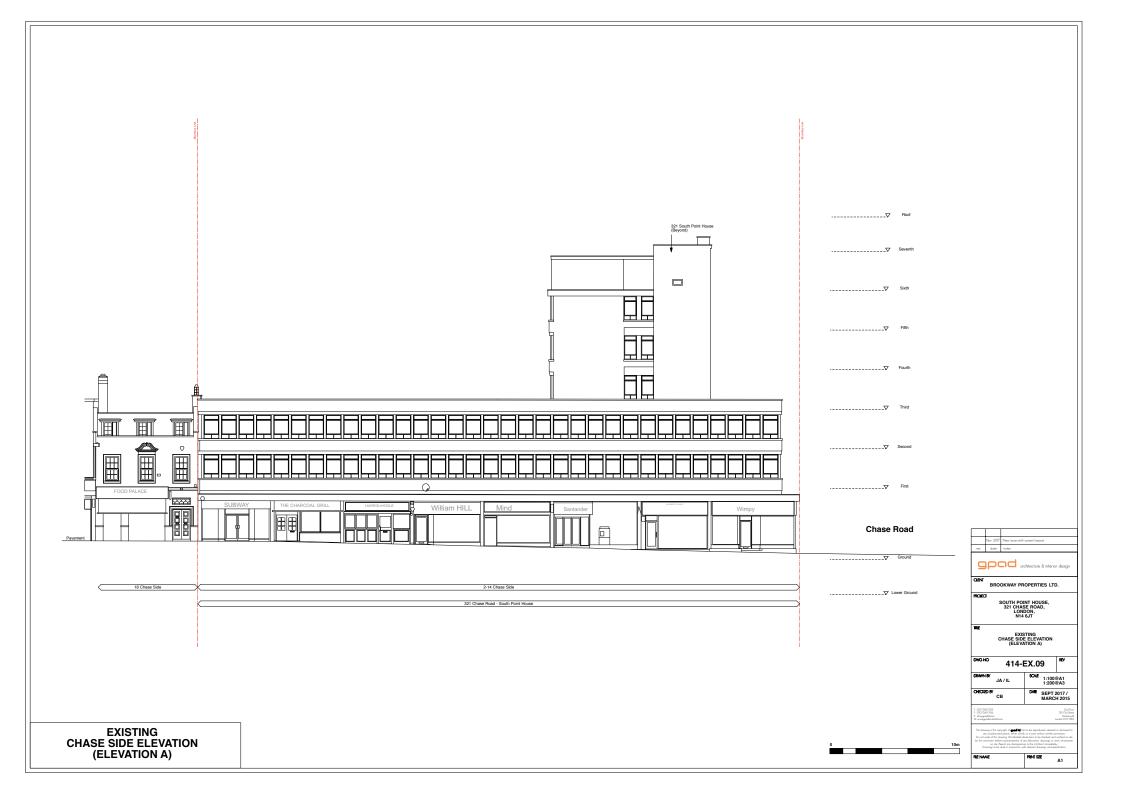


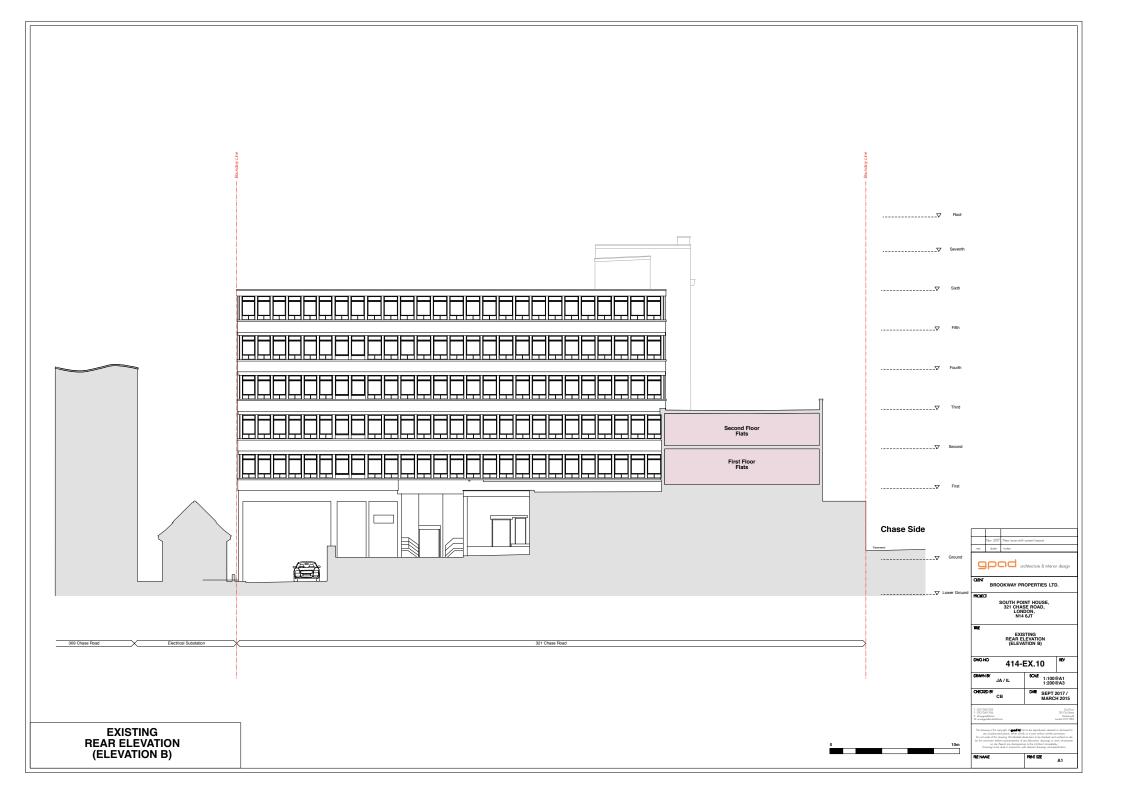


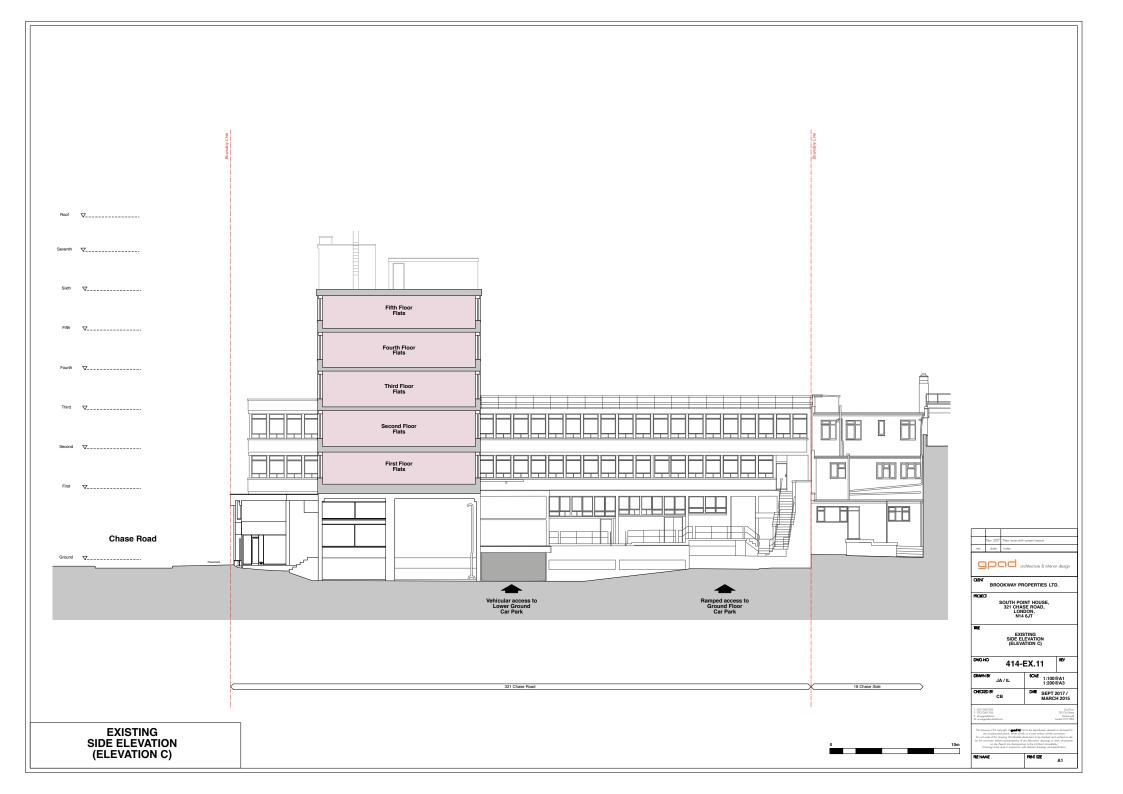


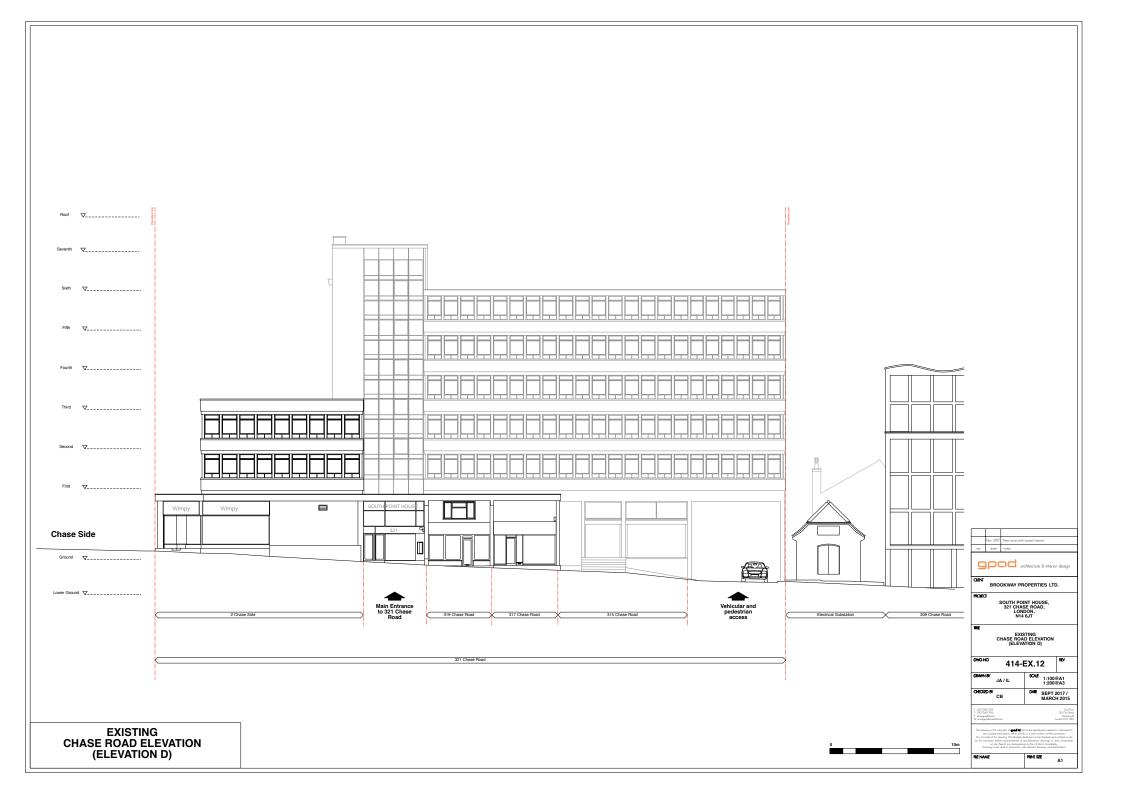


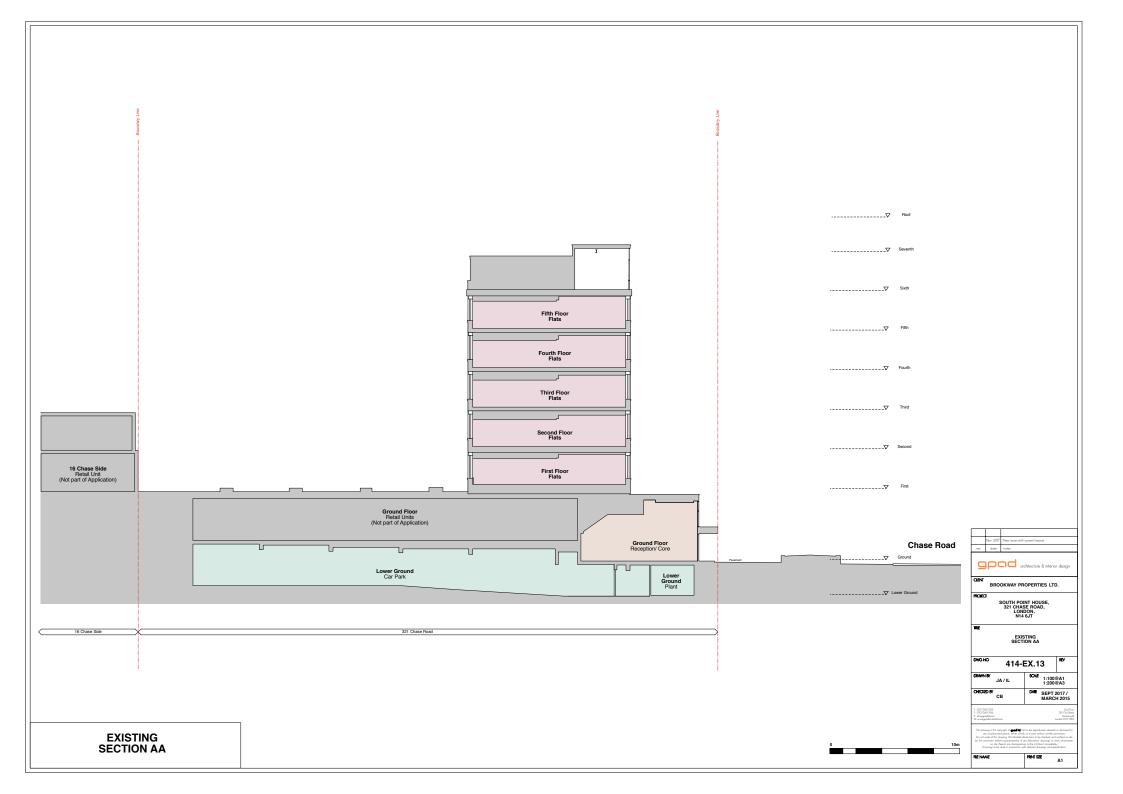


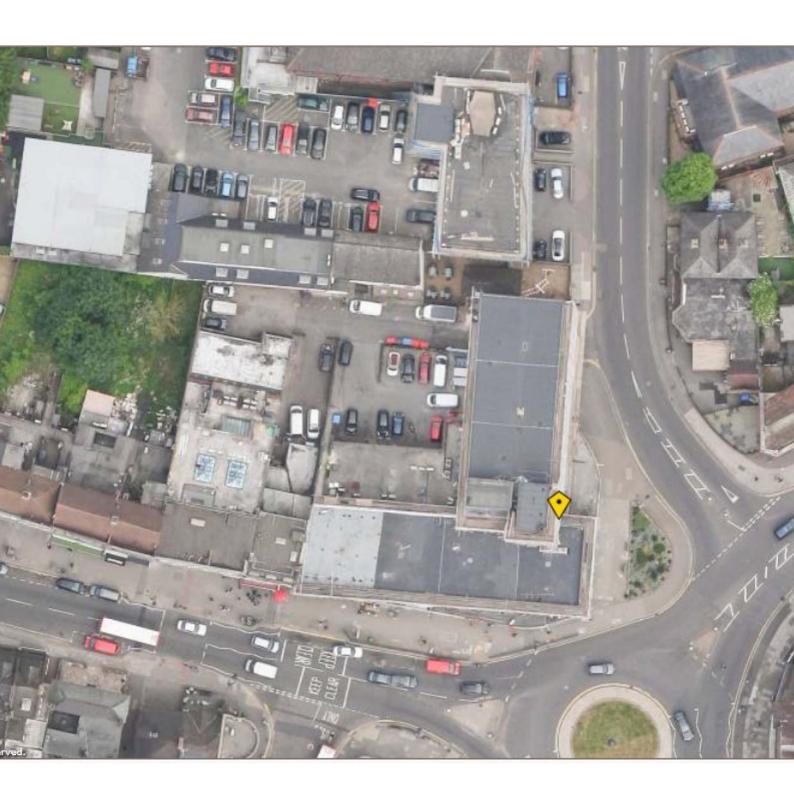














Aerial view looking North - New Proposed Scheme



Aerial view looking Southwest - Proposed Scheme



Rounded corner on the South facade



Rounded corner on the North facade



New looking East down Nichols Close

